

File Security  
28 Jan 49

CSGAS-81

**SUBJECT:** Revision of Department of the Army Memorandum 380-5-10

**TO:** The Provost Marshal General  
Room 4C 655, The Pentagon  
Washington 25, D. C.  
**ATTENTION:** Provost Division

1. Reference is made to the conference which representatives of your office held with security officers of the various technical services on 8 December 1948 to discuss the problem of revising Department of the Army Memorandum 380-5-10. In accordance with the request made at this conference, the following suggestions are submitted for consideration.

2. It is recommended that the memorandum be organized and written primarily as an authoritative guide to persons in industry, i.e., to persons who are neither familiar with Department of the Army terms nor have access to supplementary instructions, regulations, etc. In other words, this memorandum should be so complete in content and straightforward in wording that any plant executive or contracting officer who is not familiar with the intricate requirements of classified contract work can, by following this one memorandum, be apprised of all of the responsibilities and procedures involved in achieving the required security. Admittedly, this makes the problem of revising the memorandum a more difficult one, but a brief survey of the confusion that exists now concerning industrial security makes it obvious that anything less will only add to the confusion rather than eliminate it.

a. In keeping with the above, it is suggested that the amount of collateral material to which a mere title reference is made be kept to a minimum, preferably to those regulations or memoranda which are necessary for completeness but too lengthy for inclusion in toto. It is recommended that the practice of making references by identifying the source and quoting that portion of the material which applies be used liberally. This practice will make the regulation more complete and will increase its value and usability.

b. It is further suggested that a glossary of technical terms be included in the regulation. There is a particular need for clear and accurate definition of the parties involved and a sharp delineation of the responsibilities of each. The present period of transition from three-service procurement to single-service procurement is a difficult one for both

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contractor and procuring agency. Old and familiar terms, contacts, and procedures are being replaced with new. It is essential therefore that the terminology of this regulation, which has a basic position in the armed services procurement procedures, be clearly defined.

3. In view of the fact that determination of questionable cryptologic clearances is to rest with the Army-Navy-Air Force Personnel Security Board, it is strongly recommended that the Army Security Agency, which has responsibility for cryptologic security within the Army, be permitted representation on this board when a cryptologic clearance is involved. The determination of the degree of security sensitivity involved in the various phases of a cryptologic contract can be made only by trained cryptologic experts. It is realized that every other technical service might make a similar plea for representation, but the parallel does not exist. No other technical service has over ninety-five per cent of its equipment and activities classified; no other technical service is without counterpart in civil life; and, most important, no other technical service depends so completely upon security measures for its effectiveness.

4. In response to the request for ideas applicable to the general problem of security clearances, it is suggested that an intensive study be made of the possibility of using psychological tests in conjunction with a lie detector to determine the loyalty and mental stability of a person. The present method of measuring stability and judging loyalty solely by investigating the external appearances of a person's past is unsound. Concerned as it is with the surface, this method ignores the process of mental development, the trials and errors involved in maturing. This method shows only the mistakes a person makes and fails to determine whether a person learns anything from his mistakes. Appearances seldom show intent, and intent is the primary element of loyalty.

5. Inclosed are specific comments and suggestions on the revised draft of the Department of the Army Memorandum 380-5-10.

FOR THE CHIEF, ARMY SECURITY AGENCY:

1 Incl

Comments and suggestions  
on revised draft of Dept of the  
Army Memo 380-5-10

Comments and Suggestions on Specific Points in Draft of Revised  
Department of the Army Memorandum 380-5-10

- Paragraph 1      Include cryptologic clearance directive in references.
- Paragraph 2h     Include definition of cryptologic clearance substantially as follows:  
"A cryptologic clearance is a formal certification of a person authorizing him to have access to material associated with the sensitive phases of communication security, communication intelligence, and related activities."
- Paragraph 2L     Include definition of suspension of cryptologic clearance substantially as follows: "Any contractor, subcontractor, or employee performing work on cryptologic contracts who does not meet the current requirements for clearance for cryptologic duties, will be immediately removed from duties involving access to cryptologic information."
- Paragraph 4      Add as second sentence: "They are also intended to serve as a guide for contractors and subcontractors engaged in classified and/or cryptologic contracts."  
In last sentence omit "to cryptographic clearances nor."
- Paragraphs 6  
and 7            The question arises as to why the AFAF Personnel Security Board specifies officers as members while the Industrial Employment Review Board does not specify. Is it intended to<sup>be</sup> the former exclusively military and the latter a mixture of military and civilian personnel? If such is the case, it is recommended that the designation be altered to make the composition of both boards a mixture of military and civilian personnel. Both boards will be operating under broad authoritative powers and under compulsion for decision. Such conditions are conducive to arbitrary actions and require for balance the compensating factor of heterogeneous membership.
- Paragraph 8      There is a conflict between paragraph 8 and paragraph 6b(1). Does the AFAF Personnel Security Board grant (paragraph 6b) or supervise the granting of (paragraph 8) clearances?
- Paragraph  
9a(1)            Add: "including cryptologic" after the words "contract work or information." In the same sentence, substitute the term "letter of consent" for "written consent."  
Add as second sentence: "The letters of consent should specify whether the individual concerned can or cannot work on cryptologic contracts."

- Paragraph 9a(2) Add as second sentence: "Aliens are not permitted access to any cryptologic contract work or information." Underlining or italicizing of entire sentence is recommended.
- Paragraph 10a and b Add to each subparagraph "The minimum limits for the investigation of personnel to be assigned to cryptologic duties will be a Partial Background Investigation conducted in accordance with Chapter 3, TM 30-218."
- Paragraph 10d Add: "Cryptologic clearance will remain in force for such period of time as the individual is employed continuously on cryptologic contracts. Unemployment or periods of employment on non-cryptologic work of less than eighteen months duration may be waived in determining the need for new cryptologic clearance."
- Paragraph 12 Will a security co nizant officer be appointed? One should be.
- Paragraph 13c Add as subparagraph c and change present c to d: "In addition to the above standards, individuals cleared for cryptologic contracts must be citizens of the United States, preferably by birth, who have no intimate connections with aliens in the United States, its territories or possessions, or in foreign countries, even though allied or friendly."
- Paragraph 13b Insert following as b and reletter subsequent paragraphs' accordingly: "b. In addition to the above, in the case of cryptologic contracts, interim cryptologic clearances will be issued only upon approval of the chief of the 'agency requesting contractual services.'"
- Sample consent letter: Add at end of 2d paragraph: "This authori ation (does, does not) include access to cryptologic contracts."
- Reverse side of letter stating conditions and requirements Insert "cryptologic" in appropriate places.
- Index card Under "Scope of Investigation and Pertinent Remarks" add: "Partial Background Investigation for cryptologic duties. Wonderogatory, certified for cryptologic duties, 15 October 1949, by Headquarters, First Army."